UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

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NTSB WEBINAR:

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COMMUNICATING AND CONNECTING SAFETY * MESSAGES TO HISPANIC COMMUNITIES *

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via videoconference

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APPEARANCES:

NICHOLAS S. WORRELL Chief, Safety Advocacy Division (Moderator) National Transportation Safety Board

ALFONSO PERNIA, M.B.A.
Multicultural Communications Manager
ICF Next

VIOLET MARRERO Consultant

JOSÉ ALBERTO UCLÉS Hispanic Public Affairs Spokesperson/Media and Event Specialist National Highway Traffic Safety Administration U.S. Department of Transportation

JENNIFER MAYO Chief (Acting), Consolidated Resources Branch Public Assistance Division Federal Emergency Management Agency

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WEBINAR

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(1:00 p.m.)

MR. WORRELL: Good afternoon, everyone, and thank you for joining today's webinar, "Communicating and Connecting Safety Messages to Hispanic Communities," part of a long overdue conversation on reaching underserved communities to improve transportation safety. Today's webinar is hosted by the National Transportation Safety Board and will last approximately 1 hour and a half. My name is Nicholas Worrell, I'm the NTSB Chief of Safety Advocacy.

As I said in our webinar in April, we have to intentionally include underserved communities in order not to unintentionally exclude them. Today's webinar is about reaching Hispanic communities specifically, and we have opened this learning opportunity to other advocacy groups who want to learn and grow with us.

Back in April I talked about the need to talk with people without sounding like bureaucrats in Washington talking about them. For NTSB, this concern always includes finding partners with expertise in connecting with communities. With only a handful of safety advocacy staff out of a total staff of about 400 NTSB employees, NTSB does advocate by collaborating with groups aligned with our safety issues. To paint a picture, a broad picture, Hispanics are especially vulnerable as pedestrians and bicyclists. While they're within a vehicle, their risk is closer

than that of non-Hispanic whites. Why that is, is not the problem we are solving today, although it is a topic deserving of a study. No, today we are asking how to reach these communities with the best safety messages and practices, how to identify and energize Hispanic transportation safety advocates to spread the best safety practices and messages through grassroots. You see, reaching Hispanics means reaching everyone, from a Puerto Rican mom living in New York, to a retired Cuban in Miami, to a young worker with Mexican roots in rural Texas, and many others.

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So that raises the question: Who knows each of these communities best? How do we identify and build bridges with people who know the community best?

The administration recognized that, as the overall ratio in ethnic diversity of the country continues to increase, gaps in racial and ethnic equality persists. Meanwhile, each gap becomes more important as each population increases. Recent executive orders have sought to address these disparities.

Today our four panelists will help us better understand what it takes to communicate and connect with them. Thanks to all our panelists for taking the time out of their busy schedules today to share and add value with us today. I will briefly introduce our panelists now, but we'll put their bios in the chat and on the event page at ntsb.gov if you want to learn more about them.

First, we will hear from Alfonso Pernia, a bilingual multicultural healthcare communications expert focusing primarily

on the Hispanic and Latino communities. Alfonso has led initiatives with federal clients such as Centers for Disease Control and Prevention and the National Institutes of Health and U.S. Health and Human Services' Office of Infectious Disease's HIV and AIDS policy and others.

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We will then hear from Violet Marrero, a consultant with extensive insurance sector experience and a National Safety Council Marion Martin Award winner.

Then we'll hear from José Alberto Uclés, a public affairs spokesperson for the National Highway Traffic Safety

Administration, where he has worked for the past 22 years. Among other accomplishments, José has created NHTSA's first Spanish language website.

And our final presenter will be Jennifer Mayo, Acting Chief of Consolidated Resources Branch, Public Assistance Division, Federal Emergency Management Agency. Jennifer was also previously chief of talent development for the Federal Highway Administration.

And to make sure that we're connecting with you, if you have questions, please enter them in the chat box. Once our panelists have presented, we will take as many of your submitted questions as we can.

So without further ado, let me turn it over to our first panelist, Alfonso Pernia. Alfonso.

MR. PERNIA: Hello, Nicholas and good afternoon, everyone.

Buenas tardes. Let me go ahead and share my screen.

(Pause.)

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MR. PERNIA: Okay. So I'm very excited to be here. Good afternoon again, buenas tardes. And thank you, Nicholas, for giving me the opportunity to be part of this webinar.

My name, as you mentioned, is Alfonso Pernia and I am originally from Columbia, and I am a multicultural communications manager at ICF Next. ICF is a global government consulting technology and innovation firm based out of Reston, Virginia, and I bring over 15 years of experience in multicultural communications working with federal agencies, as well as state and local government clients. I'm fully bilingual and I love soccer. That's who I am. Very excited. I live in South Florida, so I'm excited that Messi is coming down to these latitudes.

So let's start. I'm going to go ahead and talk about -- give a little bit of an overview of the Hispanic stats so we can understand better our people, my people. Then I'm going to talk about the differences between translation and adaptation and transcreation, to move forward into message versus messenger, something that Nicholas was mentioning before. Tone and image use, media consumption habits, and finally, I'm going to give some takeaways for everyone here.

So to start, let's go over some overall information on the U.S. Hispanic population. According to the census, we now represent about 20 percent of the Hispanic total population -- of

the U.S. total population, I'm sorry. But unfortunately, we face some additional issues and challenges that put us in a vulnerable situation compared to other ethnic groups. We are a very complex group and we also are very diverse within. Regardless of all speaking the same language, at least here in the U.S., 72 percent of Hispanics speak Spanish at home.

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We're very different. We use different terminologies to communicate with each other. You actually will be surprised if you speak Spanish and you'll be surprised about all the different meanings that just one simple word can have and it varies from country to country and even within the same country, just one word can be or have a very different meaning. So the more we know about the audience, the better.

Here's some of the states that -- or these are the top 10 states where we have a major presence in the population and in each of those cities in those states, there are many stories on how each one of us made it to this amazing country. Each one of us is a different story and because of this, we, the people that are here in this webinar, we have a huge responsibility to be aware of how diverse we are. So if we want to effectively reach Hispanics, the more we know about each of those specific audiences, the better.

What are some of the things we need to take into consideration when reaching Hispanics? The first and most important is that the audience must be included in the process of

message development. Always, the main goal of our communication will be to think as the audience, keep them involved in the process, learn directly from them, so they actually can feel respected and appreciated and identify with the end result. Plus if we listen from them, we're going to be able to get information directly from the intended audience. And remember, just because we speak the same language, it doesn't mean that we are the same.

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Another thing we have to do is to identify and understand who are the key messengers for each community. It is not the same if we are trying to reach U.S. Hispanic in general than if we are trying to reach, for example, a rural Hispanic population. Or even youth, right, depending on the generation, first, second or third generation. We need to know the more we know about the audience, the better we will be able to connect with them.

Generating messages, documents, campaigns that actually sound real and emotional and that actually create emotional connections. We all have heard about it, create an emotional connection is important. But the only way to create a real emotional connection is to project ourselves with the audience. And the best way to do that is to be real.

Okay. Once we make that connection, let's make sure that we actually keep it and grow it. This is not only that hey, it's Hispanic Heritage Month, let's do something for the Latinos and then what about the other 11 months of the year? What are we going to do? So if we intended, if we are real on our intentions,

let's be consistent throughout. And not only for Hispanics, this also applies for all different groups. So if we create that trust, that relationship, and if we start developing it, then eventually we will become a trusted messenger, a trusted source of information. And we can even drive change later on.

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So our approach to effectively reach Hispanics is based on audience knowledge, putting always the audience first. This approach allows us to make multiple -- or to take multiple characteristics into consideration.

For example, gender roles. In our culture, abuelas or grandmothers are considered a great source of information and are well respected. They keep families together and they help to pass on values from one generation to another. They're decision makers and they're also influencers in their family. So for example, for healthy messages, they played a big role or they always play a big role trying to influence their family, for example, to get vaccinated for safety features or keeping the family together.

Attitude towards authority and government. Understand where are they coming from. Did they actually escape their country? What are the reasons your intended audience left their country? Poverty, persecution, security issues, whatever the case is, the more we know, the better. Why do they leave, when do they leave? If there's no trust toward the government, then we need to find out how to deliver the message and who will be the most effective messenger.

What about acculturation level? Are we reaching first, second, or third generation Hispanics? This will dictate, for example, the language that we will use or the language preference. Third, fourth generation of Hispanics, they probably feel more comfortable speaking English, so regardless of being Hispanic, do we need to create messages in Spanish if we are reaching a population that is fully bilingual and that probably feels more comfortable speaking English without stepping away from their roots?

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Social norms and habits. For example, unfortunately, in South America, as I mentioned before, I'm from Columbia, and there are no very strict child safety regulations and when we come here to the States, we bring a lot of baggage, okay, and beliefs and misconceptions related to safety. And again, child safety, specifically. It's sad to see that kids in Columbia don't wear a seat belt, they're not put in a safety seat, they drive in the front seat, but it's normal for us.

Okay. So we have a huge responsibility to start changing people's behaviors and beliefs and we cannot force it. We should develop and grow this relationship, as I mentioned before, select the right messenger, select the right tone, so the message can actually be heard and processed by the audience.

Knowing this is that -- I'm sorry, before I move forward, one thing that I want to emphasize is that language is not people.

Only because there is a need for communication to happen in

Spanish, as I mentioned before, that doesn't mean that it will work. Not one size fits all for the Hispanic community. And now we can actually go into translation, adaptation, and transcreation, knowing a little bit about the importance of selecting the message, selecting who is going to deliver that message.

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This is a simple chart of the process that we follow at ICF and the ideal situation is that the message can be drafted or created in Spanish, so it is adapted to meet the audience needs.

Adaptation takes into consideration tone and audience characteristics.

Transcreation, on the other hand, takes the original concept and recreates it, but it maintains the original intent, style, and tone.

And then translation, which unfortunately, that's what usually happens on a daily basis, it's done word by word and it really doesn't reflect the audience nor the culture. It lacks a lot of meat. It's just straight-up translation with no depth, with no cultural information. Okay. And again, unfortunately, we see that a lot. We strongly recommend adapting or transcreating and of course, selecting the right messenger for this.

Message versus messenger. Choosing the right messenger is the most important thing. Okay, we can have an amazing campaign, we can have a very effective message with a simple call to action, but if we -- if the message is not delivered through the right

channels, then we're going to be -- we're not going to be effective and we're not going to be taken as a trusted source or as a person with a lot of knowledge.

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So who are the trusted sources of information for the Hispanic community? We have the promotoras and community health workers that actually go -- they do an amazing job and they go and have a direct contact with the community. They know the community, they're trusted by the community, they're respected, and what they do is that they build connections, they build relationships, they grow them and then they sustain them.

Friends and family are also trusted sources of information. Churches and faith leaders. Some of the community's organizations. Some public figures. It's amazing now the role that social media plays in our life and there's some public figures, some athletes, some reporters, some community members, athletes, that can actually get to influence our actions. Community-based organizations and public figures, okay.

So again, important to know who we are selecting as a trusted source of information so our message is delivered directly to the source.

I wanted to share with you an example of an amazing campaign that we developed for the Morehouse School of Medicine last year, and being able to have an accurate representation of your intended audience is crucial. As I mentioned before, the more we know about the audience, the better. And this is why I wanted to share

some examples of the materials that we developed, again, for the Morehouse School of Medicine. We developed audience-focused campaigns for promoting COVID-19 vaccination among nine diverse communities: African Americans, Hispanic/Latinos, Spanish-speaking migrant workers, Alaska native, American Indians, Filipino Americans, native Hawaiians, Asian, and African American young adults with intellectual disabilities. Very diverse. Very complex, as well.

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But during the project's first two years, ICF Next conducted formative research to capture unique insights about each one of the different communities to inform the development of each of the campaigns. Formative research included environmental scans of them accessing materials, media, messages, and content audits and over 80 in-depth interviews with staff from the School of Medicine, partner organizations, and other community-based organizations who serve members of our priority audiences. We also did over 20 focus groups with memberships of this audience. And we also did secondary research that included demographic, economic, and other data about each of the priority audiences.

We used all of this information collected during research and development, and developed personas. So a persona is like an audience profile, a very specific audience profile for each audience. And ultimately, all the materials also implemented plain language that will allow us to communicate easier with the intended audience. When we tested the materials with each

audience, it was just fascinating to see their reactions and feedback. They were part of the process, as I mentioned before, and they were proud of it. They were so proud to see a reflection of who they truly are in those end materials.

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So it's complicated, it's long, but it really means a lot and it really makes a big difference in an impact. The more we know about the audience, the better. So the next time you hear we need to only translate a document of marketing materials or just do marketing materials in Spanish, I hope you remember this and try to go beyond just a simple translation.

Some of the media consumption habits I'm going to present here, but I know that Violet will go much more into detail during her presentation later on. It is so considered for most Hispanics that traditional TV and radio are their preferred media. Plus, we are well connected to the Internet with 92 percent of U.S. Hispanic households with access to the Internet.

Also what plays a big role in our lives is important, so family. We cannot forget how to integrate our likes and preferences with how we consume media. Social media plays a big role in our lives and we also -- it would be great if we can find out language preferences to see if there's truly any for bilingual messages. We love music. Connect to us through music. Okay. It's not always the case that, again, if we are developing a message for this Hispanic audience, that it's mandatory that it is something in Spanish.

With that, I would like to give you five takeaways. The first one: Understand the audience's unique history. One size does not fit all. We're not all Mexicans or Cubans or Columbians. We are very unique and we all have our unique process of information of how we communicate. So take that into consideration. Value it.

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Language is not people. It doesn't mean that if you are tasked to do something in Spanish, you're going to get everyone's attention. Okay, we might speak the same language, but that doesn't mean that we all can read, understand, and receive information the same way.

Number 3: There is a complex diversity within the Hispanic/Latino audience. Again, I'm from Columbia and my friend is from Venezuela, from Ecuador or from Peru, from the Caribbean, from Mexico. We can all get together, we can speak Spanish, but man, we're different. Okay, we're so complex and even within each country, the complexity and the diversity is just amazing, it's fascinating, so take that into consideration. Don't take it for granted. Again, the more we know about the audience, the better.

Messenger can often be more important than the message itself. Understand that we can have strong messages, but if we don't have or we don't know the -- we don't use the correct channels or messenger, chances are your intended audience will not get nor understand the message.

And last, but not least, be authentic. Really mean it. If

you are putting out a message or if you're sharing a message, a report, marketing materials, or anything with the Hispanic community, explain the benefits or how it affects their life, how this information impacts their life and their family. Think about what drives us and how we want to protect that, especially our family.

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Okay. So if you want to take Hispanics into consideration throughout the year, not only do it for specific dates, do it throughout, do it all the time and sound realistic. Sound like you really care or sound like if you are putting this report, if you're putting this campaign, if you're letting them know that you need to use the seat belt, that you need to be careful when driving your bicycle, let them know why and let them know that even though, for example, the message is coming from a governmental agency, it is not mandated, it is not because we are telling you what to do. It is because we care about you and your family.

So I hope that you learned and enjoyed a little bit of this little conversation and again, I want to thank everybody for your time. And Nicholas, for the opportunity of having me here today.

MR. WORRELL: Thank you. Thank you, José (sic), I really appreciate that presentation and reminding us that you have to meet people where they're at. It is often said that people don't care how much you know until they know how much you care and I'll be looking forward for some Q&A and some questions and again, as I

said earlier, if you have questions, please drop them in the chat box and we'll queue them once all the panelists have done.

Next up is Violet. Violet, please take it away, thank you very much.

MS. MARRERO: Thank you, Nicholas. All right, I'm just going to -- Nicholas, it looks like the screen share is disabled.

MR. WORRELL: Go ahead, Violet.

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MS. MARRERO: Thank you, thank you. Okay. So first and foremost again, I really want to thank the National Transportation Safety Board for providing a platform for us to support highway safety professionals serving the Latino community, I really appreciate your service and I hope that this is just the beginning of many conversations that we have with safety professionals about how to effectively reach the community.

I'm going to focus on effectively communicating and connecting safety messages with the Latino community from a program development perspective. I've been a program developer for quite some time in the area of traffic safety. I began my career, actually, within the Latino community. So I worked in a number of nonprofits where I served supporting families in getting new homes and repairing their homes. I went on to work for a bank and serving our community, as well. I also worked with Telemundo in the city of Philadelphia where I served my community, and then I began working in New Jersey with the Division of Highway Traffic Safety, so I have that governmental experience and perspective,

where I spent over a year -- over a decade of my career. And lastly, I worked actually in banking and in insurance, my last position was with the insurance industry, looking at it from the perspective of safety for policyholders. So I feel like I have, you know, a rich perspective from all of those different fields and I'm really excited to be able to share what it is that I've learned in hopes that that will support you in effectively reaching the community, delivering your message, and really shifting behaviors because at the end of the day, that's what this is all about, right? Okay, so let's get started.

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So empowering decisions. You know, there's a three-pronged approach you can take to empowering the community with what they need to shift their perceptions and behaviors around safety.

First and foremost, we need to educate the community is to help them understand that safety -- why safety matters, right, why is this important to them. And Alfonso touched on a lot of things that I'm going to talk about, as well, which is amazing, you know. And we need to do this on a personal level without employing scare tactics, which is something that I feel like that our field is moving away from because we recognize that it's not effective. I think, in particular, it's not effective for the Latino community.

The engagement piece of this is really important because we are most effective in empowering decisions when we use a multifaceted approach to communicating with the community. If we want to be successful, we need to establish a presence in the

community and make a long-term commitment to serve them. This is a community that has been neglected and often abandoned when it comes to services, so we want to make sure that they understand that we're here, we're here to help and we're going to stay until that's done.

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When we're engaging the community, it's also important that we support them with what they need to carry the message forward, and Alfonso talked about this, right, we want them to take this back to their family and their friends and we want them to tell them why this is important, what it is that they've learned. And so by sharing, you know, resources with them to do that, they can carry that message forward effectively.

Message and messenger. And again, Alfonso touched on this and I want to get into it in terms of program development. You know, we do really need to see ourselves and relate to both the message and the messenger. If I don't see myself in a message, it's not about me. If I don't see myself in a campaign, it's not talking to me. And so it's really important that we look at it from the perspective, whether it's developing a marketing campaign, a communications campaign, or an actual program that we're going to be delivering directly to the community itself, you know.

And then there needs to be that emotional connection. Again, we've talked about it, right? If we're going to be effective in compelling people to change their behavior, we have to make that

connection. And as a community, you know, we're very family oriented, right, and our values are closely tied to those roles. So helping us to understand how a crash directly can affect our ability to fulfill those roles and provide for our families is really, really important. And I'm sharing that from both a professional and personal perspective.

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You know, I grew up in North Philadelphia in the badlands and, you know, I'm Puerto Rican and I had, you know, a big family, the community there was Puerto Rican and we didn't use seat belts. As a matter of fact, I didn't even realize that they were important, I didn't understand why they were, a lot of people around me were not using them, so that message didn't really become clear to me, or the importance of it didn't become clear to me until I was a young mother and I made that "aha" or had that "aha" moment where I made the connection between, you know, oh my goodness, if something happens and I'm in a crash, how am I supposed to help my children if I'm not in the car any more.

You know, so I think that's an example of how powerful that emotional connection is, once we've made that connection, you know, and we need help in order to do that because we're not aware, and I can honestly say that that's what it was, it was a lack of awareness, a lack of understanding, and in those messages, they weren't directed to me, if that makes sense.

We also really need to have advocates that support us in making that emotional connection. You know, we are convinced and

compelled by facts and testimonials to support our perceptions and our behavior. So, you know, the most effective way of making that emotional connection is to see and hear from someone like us that has been affected. And I think, you know, affected family members play a crucial role in connecting with communities.

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You know, for many years I've had the privilege of working with this wonderful family, this couple that lost their daughter tragically only hours after her graduation on graduation night and it was due to the actions of a reckless young driver. And so they immediately developed this foundation and have been, you know, dedicated to empowering young people for over 15 years, hosting symposiums each year, going out to schools, their symposiums host like up to a thousand students and I've been, you know, really privileged to have the opportunity to participate in those events.

They share their story and they provide a platform for safety professionals to also share their message, you know, to help young people, young drivers, in particular, recognize that how we drive is a decision that we're making and that we are all accountable for those decisions. You know, you can see their immediate connection with the message when you're there in person with these students and, you know, this is a young woman, their daughter, that looks like them, that comes from the same community, that went to a school that they know of, you know, and so that on-the-ground, really close connection with families that have been affected, being able to help, to enlist their support in helping

you promote your messages, I think, is invaluable. So all I would say is really look into those opportunities when they're offered. Obviously, it needs to be the right person in the right position to be able to really carry the message forward and yet I think, you know, I've been blessed to find those people, you know, in my traffic safety journey.

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And then there really needs to be a clear call to action, you know, we want people to be clear on what that is, what we're asking them to change, how to change it and why. And the fact that we are underrepresented -- overrepresented, rather, in crashes, injuries, and deaths is something that, you know, we're not aware of as a community and I think it's a super powerful "why" and I'll share a specific example in a little bit.

You know, so let's talk about connecting creative. If you don't have the internal resources to connect with the community directly, engage others to help you. I think it's really important for us to recognize that, you know, we're not all going to be able to do this and we certainly can't do it alone. A great way to start is with a firm, like Alfonso's, that specializes in engaging diverse communities. You can also work with Spanish language media and organizations that serve the community. You know, media outlets invest millions of dollars every single year in market research to understand these diverse audiences and so you can tap into that when you're developing your program, leveraging it in creating your programs and your campaigns.

When it comes to language, I just want to touch briefly on a couple things because Alfonso did a really wonderful job in really talking about this in depth.

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So as a program developer, I think it's incredibly important that we use "we" instead of "you" when we're delivering and sharing messages. You know, I would say I think it's important, really important to be inclusive from that perspective and that we are all sharing the same roads. So regardless of whether or not you are a representation of the community when you're communicating to the community, you can still use that language because we're in this together and we're stronger together when we're all on the same page.

In my experience over the years working with the community and coming at it from different perspectives, people seem to be really intimidated by the language piece of it because there's an awareness that, as Alfonso talked about, there can be words that are -- would be incredibly inappropriate to say from one dialect to the other, right, from one country of origin to the other.

But, you know, thinking of it as like okay, this is -- you know, this is something that should prevent us from communicating, well, we have to create 10 different messages, you know, that's a myth.

When I worked at Telemundo, we had a festival, I want to say, for every single country of origin and we had a booth as, you know, a TV station and every single one of them, because they were all watching Telemundo or Univision, they were all watching their

novelas and noticias and that's the news or the novelas. And if you have not ever watched a telenovela, I would say it's worth giving a little bit of time to, they're wildly entertaining.

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My point is that the language we share is broadcast language and so it's important to look at it from that perspective, to try that on, to see if there is a way for you to work with broadcasters, to work with firms, in order to come to that common place. It's not to say that you're not going to need to tailor things to specific communities where there are specific problems, but it does help you create an overarching message if you want to reach an entire state or, you know, if you're doing something on a national level, it could be helpful.

And then normalizing safe behavior. You know, we need to help all communities shift their perception around -- of a crash being like lightning striking, as opposed to one of accountability for a decision that's been made. And I think it's really helpful to also engage broadcasters and firms and everyone to make them aware of the fact that we need to educate them so that they understand why it's so important to move away from using the word "accident" to using the word "crash" so that we can again, you know, create that sense of accountability for a decision that's made. This isn't something that just happens to people, there are decisions that are made.

And then when it comes to imagery, you know, I would say one of my biggest challenges, you know, that I've encountered in this

work has been finding images that depict Latinos doing the right thing when it comes to traffic safety. I began my career in traffic safety about 20 years ago with the Division of Highway Traffic Safety and early on, we were putting together a brochure for child passenger safety and I couldn't find any images of children in car seats that were properly fitted.

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And so, you know, sadly that's still the case, as you can see in this image here, right? For all of those trained eyes who are child passenger safety technicians, you will see exactly what's wrong in that photograph. So I had to take my own. You know, thankfully, my nephew was in a car seat at the time, so it worked out, but not everyone has a nephew and it's very challenging, even today, to find stock images that work.

So depicting safety behaviors, what you'll end up finding are a lot of images that are depicting unsafe behaviors, which we don't want to use. We want to show people what we want them to do, we don't necessarily need to depict what we don't want them to do because they get it, right?

This is a picture, this picture really is closest as I could get to a child fitting in a proper seat when I was looking at stock imagery. So, you know, it can be very frustrating because it's important that we normalize safety and to do that, people have to see themselves in those images to connect with what we're communicating. And, you know, I would highly recommend that if you put together a campaign or a program, that you really allocate

money in your budget, that you allocate the resources that are needed in order to produce these types of images so that we can see ourselves in them. It's really the only way to make that emotional connection for the audience, which is really essential again in shifting their behaviors.

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Influencing change. So again, this is a program, these are all program development things that I think are really important to have an understanding of, you know. In order for us to influence change, we have to address what people know, how they feel, what their willingness and ability is to change. And, you know, I would use the example of bicycle safety helmets.

So if I'm developing a program and I'm speaking to an audience of Latinos and I'm thinking about, you know, how I'm going to present this, I want to know how much do Latino parents know about bicycle safety, the laws, the risks, you know, how do they feel and what do they believe about helmets. Maybe they grew up without using them, so they don't realize that this is something important, they don't have any understanding of, you know, how important it is for them to actually be properly fitted on their child's head in order to be effective and, you know, are they able and willing to change.

So when you're developing a campaign or a program, you know, you can survey people, but there's no way to really know how everyone feels and what they believe, what their willingness and ability is to change. But we do have data. We know that the bike

safety helmets, so yes, bike helmet usage is significantly lower for neighborhoods, for Hispanic communities, Hispanic children, in particular, especially those that are from neighborhoods with greater socioeconomic disadvantage, which points to the fact that they are unlikely aware and unequipped to do this.

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So we have to consider also that the feelings and beliefs about traffic safety for this community can be very different from other populations. And Alfonso touched on some of those pieces. But I believe, in general, that this is due to a lack of awareness and incorporation of these practices into the culture itself. You know, again, it depends on how many generations we've been here and that could vary very greatly from one community to the next.

Now, we really want to support people in shifting their behaviors with practical guidance and support, along with why they should change their behaviors. The way I approach program development is to assume that my audience is unwilling and unable to change and that they don't feel or believe that it's necessary to do so. And I do that because from that perspective, I'm creating something that addresses the need holistically, everyone from the person who's not at all equipped or able, willing, has no knowledge or beliefs, to the person who does have all of those things. You can capture them all under the same umbrella regardless of their level and ability to do these things.

And so I'm going to tie this back into empowering decisions. So the first piece of it that we're going to look at is educating.

So we want to share information, data, testimonials, this is an excellent place for us to include, if we have the ability to do so, a victims advocate, perhaps a video of them, I've seen that done in some incredible programs like impacting drivers.

2.0

And then we want to engage people, we want to allow them to try on the behaviors that we're asking them to adopt through interaction. And, you know, we have bike rodeos, right, community events, festivals that we can have booths in, things of that nature.

And then we really want to support people by providing the tools and the resources that they need in order to continue practicing those behaviors and in this case, that would be, you know, for an underserved community, this could be free helmets, bicycle helmet fitting stations, you know.

And I would say I know that the Brain Injury Alliance, in particular, here in New Jersey, these are the ones that I'm most familiar with, they've done an incredible job with this because they understand the importance of engaging the community on multiple levels, not just through a campaign or a program, but really meeting them where they're at in their own communities and so -- and again, preferably with representation of their community to deliver that message.

I want to share with you a model that I love. So when it comes to influencing change, there's this wonderful six-step practice model that was created by Dr. Flaura Winston from

Children's Hospital of Philadelphia and she's a world-renown researcher, she's incredibly brilliant and does a really phenomenal job with this. I have used this in program development and found it to be incredibly successful in terms of shifting behavior. You know, this is an approach that could be used holistically and the brilliance of it is that it recognizes the need for us to evolve.

2.0

You know, when we're developing initiatives or campaigns, whether they be programs, messages, et cetera, we can reach this point where we believe we're finished and, you know, with this approach, we go into it much differently because, you know, we're okay with building something that can change so that we're open to being wrong. And the point is that, you know, we're not going to get it perfect, probably really not going to do so on the first try, but we can evolve the program and it allows us to adapt quickly to change what we need to in order to continue to move that needle in terms of behavior. So I'm going to walk you through the steps.

The first is to identify what our long-term vision is, what is our goal? So, you know, whether that is to increase the number of children who are using bicycle helmets or the percentage of children who are properly seated, reduce the number of injuries, crashes, fatalities, this is our long-term goal.

And then it's to identify the behavior linked to that key outcome, what is it specifically that we need people to do in

order to reach that long-term vision?

2.0

Then we identify constructs that are related to that. So these are the things that influence the adoption of behavior and they would be knowledge, feelings, beliefs, ability and willing to change. Willingness to change.

And then we develop the content, and so the content is based on all of those things that we've talked about, we want to make sure that we address their knowledge, their beliefs, their ability and their willingness to change.

And then we measure the program. We want to measure it because -- and I would really highly recommend doing three post- and follow-up surveys, if at all possible, because we want to know where people are when they get to us, we want to know where they're at immediately after, and then we want to know what the long-term impact is of the intervention that we have created.

And finally, we refine it. We use this data in order to tell us what's working, what's not working, what we need to refine, what we need to improve, what we may need to add, what we may need to take out. It's incredibly important to gather that information.

And I also think it's helpful, especially if you're doing something in person, to gather that feedback from your audience and I have found, you know, in my experience, people, when they're receiving a service like this, especially the Latino community, they're going want to talk to you afterwards and they're going to

share things with you that will really help you make improvements and refine your programs so that you can be as effective as possible and again reaching those goals, moving the needle, supporting the community.

2.0

And, you know, lastly, this is something that Alfonso also talked about, it's about engaging the community. As I shared, I worked in community-based organizations, you know, definitely with community-based organizations for my entire career and, you know, I've worked with a lot of them to provide services including housing, like I shared. They all share the mission to serve the community and they really embrace, you know, agencies and organizations that share that mission provided that they are sincere and genuinely committed to doing so.

And I would say that the same stands true for faith-based organizations. You know, I've worked with a lot of those, as well, over my career and I have found that, you know, they have the same goals that we do, they want to see, you know, their communities flourish, they want to see that people are safe, they don't want to lose members of their community, so you get an immediate buy-in with these groups.

And then I would say, you know, it would be advantageous to use cultural events like we talked about with festivals, fairs, whatever it is that you can do in order to have an actual presence in the community and a place where they're already present is going to be advantageous to you in forwarding your message and

accomplishing you goals.

2.0

And lastly, I think athletic clubs are something that kind of like get left out a lot of times, but they're a great resource in that if you can connect yourself with clubs and be able to disseminate your message, get coaches involved, then they can share these messages with their parents that are participating and the students that are participating. In particular, when it comes to passenger safety, I think this is something that we really need to tap into.

And so I'm going to talk you through our takeaways. Let's empower decisions and influence change. You know, don't tell us what we need to, have to or should do. Give us the why and the how and the resources to do so.

Make sure that we see ourselves in your message and make sure you make an emotional connection with us.

Apply best practices to develop your campaign or program and measure your results.

And engage partners. Whether they be specialized communications firms, nonprofits, faith-based organizations in the community or the media, engage others to support you and really further aim this message and this cause.

Thank you.

MR. WORRELL: Thank you. Thank you, Violet. I appreciate it and appreciate your time, very good presentation, looking forward to questions.

Again, if you have questions, please submit them into the chat and we will get them queued up once the panelists have finalized their presentations.

Next up is José. José, take it away, sir.

2.0

MR. UCLÉS: Hello, everyone. It is indeed a pleasure to be part of this webinar, and I must say that both Alfonso and Violet made my life easier because a lot of the ideals and the right way to do things that you brought up is stuff that we at the National Highway Traffic Safety Administration -- NHTSA, for short -- have been using through the many years.

My name is José Alberto Uclés, I'm originally from Honduras in Central America. Obviously, Spanish is my first language. And what I have found is that after being with NHTSA for over 22 years, it is still a job that fills my heart with joy to be able, when I'm on a highway, on the road, or driving around the city, to know that we, NHTSA, touches and helps save so many lives out there. Everyone in a car, everyone driving a motorcycle, riding a motorcycle, riding a bicycle, walking, I mean, we affect all those lives in so many different ways.

Through the years I have wanted the dream that came true, finally, in 2021 when -- in 2020, sorry, when the NHTSA website was unveiled, NHTSA en Español. My background is basically on communications, public relations, and I am the Spanish spokesperson for NHTSA. So when it comes to interviews and trying to reach the Hispanic population, it is my pleasure to be able to

deliver those safety messages that are so important to me.

Especially, like some people mentioned before, from the countries that we come from, traffic safety is not viewed in the same way, like in Honduras and other countries where many friends come, it is not obligatory to wear a seat belt, or to put children in an appropriate car seat in the backseat, or the views of machismo are greater when it comes to oh, I can drive with a few beers or if you drink some or yeah, marijuana won't affect my driving.

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So obviously, there is a lot of misconceptions we need to work on and that's what I'm here to talk about, what we have done at NHTSA. To us and to me, and I think definitely Nicholas and his wonderful team at NTSB, is for doing this webinar that helps us all communicate, connect, engage, and educate other people on how to best reach our Hispanic population and Hispanic community, which, as we all know, is very diverse, we don't fit in one little box, we come from many, many different countries.

I'm not sure how familiar you all are with the mission of NHTSA, but we are really a small agency with a gigantic task to help save lives, like I said before, maybe on the road, maybe somebody bicycling, somebody walking. What we are involved in, and you might have heard some of our campaigns, is, for example, Click It or Ticket, which is our safety belt campaign that you see the PSAs and ads all over the place and even in station, in bus station hubs or on the roadways or, you know, You Drink. You Drive. There's many, many things that we do and I think sometimes

the public forgets that we do other things besides the drunk driving campaigns, the distracted driving, anti-distracted driving campaigns, we also are -- something that is very near to us is also being able, as enacted by Congress, to do the federal standard for automobiles and -- that are manufactured in this country or admitted into this country.

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And another thing that is very important to us is the fact that manufacturers are held accountable when it comes to recalls. If there is a safety defect, we are the agency that helps to make sure that all your vehicles are repaired properly.

And it was an interesting thing because back in 2000 when NHTSA was at the top of its game with the famous tire issue, I was hired. So to me, it was a great pleasure to be able to come and help with the Firestone tire recall that needed to have outreach to the Hispanic community, that was -- at that time, the Firestone tire recall was very big.

As you have seen now through the last few years, we have the big recall also of Takata airbags. So that is something that we have been very involved in so many different levels, and the same — on the same token as with Firestone, we or my obligation, my pleasure is to try to let our Hispanic community know that those Takata airbags need to be replaced.

So let me walk you through -- I'm not going to go into all the details because I think, between Frank and Violent, they did a great job at the nuances of reaching the right Hispanic consumer

and how to do it. But to us, I want to talk about the commitment of my agency. Obviously, my dream when I was hired was that there would be a Spanish version of nhtsa.gov, that now we finally have, which is NHTSA en Español.

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Just a reminder to everyone, Rome and the world wasn't built in one day and, you know, we all need to learn how to grow, then walk and run and then to maintain that speed while we're doing it. So it might have taken some time, but we are glad we're here.

And one of the important things about NHTSA, when I first was hired, was the engagement that we started doing with both stakeholders, partners across the country, NHTSA has 10 regional offices, which also has Hispanic outreach components, so we are able to disseminate our materials to them at that point, through the years, was through our NHTSA traffic safety marketing materials that had to deal with the campaigns that we do year round, campaigns on drunk driving, distracted driving, speeding campaign, children fatalities in hot cars, hypothermia.

There's so many campaigns that we do across the year, I mean, on top of our annual holiday "don't drink and drive" campaign or for Thanksgiving, "buckle up" or, you know, there's so many, so many things that we do that we make, the management, my leadership, makes sure that we have a Spanish component involved in that. And for that aspect, we have hired, and we have currently, a Spanish marketing firm that helps us with focus groups that we have been doing all along, which I think Frank

mentioned, is something very important to be able to educate ourselves with how does this younger group of men in Texas or California or New York, in a focus group, feel about certain terminology and words that we will be using in those PSAs, in those ads that we put out, that we make available to our partners, it is very important to have their buy-in, also, and know that we have.

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And then we went one step above, we created what is a very NHTSA-centric English/Spanish glossary. And again, like Frank said and Violet said, it's not about just translating, it's about adapting, it's about using terminology that everybody can understand.

Like it's been said before, one of my favorite lines when I first came to NHTSA is that is our Spanish has to be like a Telemundo, Univision newscast, like what the news reporters use, because no matter what differences there might be in language, we can all understand what the news are telling us in Univision and Telemundo. Now, like somebody said, telenovelas, that's a different thing, that's a lot of different dialects and idioms that they use.

But one of the main things with traffic safety marketing was that it gave us an idea of what a big need we had, that our website should also reflect the Spanish content. And let me not get ahead of myself, but we also -- part of my path is that as I was hired, was also to make sure that we were able to put out

press releases, consumer alerts for our Hispanic audience that would warn them about campaigns that we were doing or if there was some mega recall because cars were catching on fire. So it's very dynamic, evolving, we have to be ready for action if something happens with cars whose batteries are burning, many different issues that occur in the traffic safety world that we live in.

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So that was one of the first steps, and that glossary helped us keep that language standard for NHTSA so we could be able to share it with our partners, our advertisers, and help create something that was a solid message.

On top of that, we also developed a style guide for our internal use, which makes us, whether we are working on the website, we're putting a press release, or we're doing something in traffic safety marketing in all the multiple areas, we have our campaign names solid and we have the way that we're doing our leadership.

Now, one thing that is very important, as you're aware, NHTSA is the agency that maintains the data of traffic fatalities and our latest fatalities in 2022, there were 42,795 Americans who were -- who died in traffic crashes and millions more were injured. So those are big, big numbers when we're talking about fatalities and as you would understand, obviously, our Hispanic community is highly or overly represented in those fatalities.

I'm going to give you a 5-year framework from 2016 through 2020, 65 percent of Hispanics that were killed in traffic crashes

were obviously riding in a vehicle. Something that is very sad to me even to this day is that almost half, 47 percent of those Hispanic passengers that were killed in those vehicles were not wearing a safety belt and that is sad to me. But even sadder to me, and it is something that still grinds in me, is that 44 percent of Hispanic children who are 14 and younger who died in those traffic crashes were not in the appropriate, in the correct car seat for their age and weight, in the back seat.

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And one of the things that we still see a lot in this country for Hispanic is that over 34 percent of Hispanics that die in traffic fatalities, sadly, have a .8 and above blood alcohol content and in these stats, in this data, we also find that the younger generation of Hispanics between the ages of 21 and 34 are highly represented in the fatalities and also, we find out that a higher majority of them are males in that age group.

So obviously, when we get campaigns under way, we try to make sure that we are reaching this community, these groups, when it comes to trying to help them, educate them, to save their life.

And a lot of people would say but in our country, it's not our habit to buckle up, it's not our -- we can drive impaired.

But I think, slowly and surely, as we saw before the pandemic, numbers were going down. Sadly, during the pandemic and after the pandemic, there was this rash of higher fatalities because people were driving a little more erratic, people were speeding, people were driving more aggressively. But thank God,

we're starting to see a return to lower numbers. So that, to me, is important that we all keep in mind when reaching to this community.

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And like I said, in actually 2019, my agency, my leadership, which I'm very thankful for, did a commitment that we would create a -- I call it a mirror, but it is a complementary website to NHTSA in English, our website, and it will be called NHTSA en Español. And so then we went on the task of working on that and that doesn't happen overnight, there's so many things in play and I must say that on September 15 of 2021, during Hispanic Heritage Month, we were able to unveil the first-ever Spanish language website, NHTSA en Español.

I must say that I got inspiration and got encouraged when I saw the Spanish websites of the National Institutes of Health, when I saw FEMA's Spanish website, the IRS, immigration, that did inspire the education that followed for me and the team that is behind NHTSA en Español, it has been great and we are evolving.

And the one thing you have to understand if you want to take on an endeavor like this, is that it takes time and it takes commitment and it takes involvement of a big team. We're lucky and blessed to have the support of the entire NHTSA leadership in doing this and the money behind to do it and also, both in the marketing aspect, a couple of other translators that work with me, we have even a Spanish digital team member that actually is helping make even our website more dynamic because things change

every day, and also that we have an amazing in-house digital team that helps us with that in the marketing team. Now, one thing is how did we get there and that's -- there were some difficult questions that we needed to answer and, as everybody has said about best practices, when doing NHTSA en Español, we had to bring the best practices that we had done for our English website, and that meant a few tough questions. The first question was software.

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At the point that we started this back in 2019, there was Drupal 7, which is a platform that could handle some of the language. But we decided that if we waited a little bit longer, that there would be Drupal 8, which would be a little better at doing a more consumer-friendly and easier-to-navigate website.

And in between that year, we were able to go page by page in the subject areas, as you will see from the shares like in the comment box, that we created a NHTSA en Español that has all the topics that are of high interest, that are in our English website, that are in Spanish. Obviously, it's an adaptation. We tried the imageries important to us, like both Violet and Frank said, so we tried to make sure that we, as Hispanics, are represented in that, in our Spanish website.

Now, as you all know, and if you look at the English website, the English content is humangous. So as everybody would say, you know, we cannot do everything and we cannot be everything to everyone, so some tough decisions had to be made as to do we

translate everything. Obviously, the answer was no. We need to do content that is important to the health, to the benefit, to the survival of our Hispanic communities. So that would be seat belt use, child passenger safety, not drinking and driving, and the distracted driving. Obviously, the recall is something important that we needed to educate our Hispanic community as to that there are resources for them to look up their VIN number of their vehicle and see if there is an actual recall going on and that they have the right to have a free repair.

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On top of that, our NHTSA en Español has a very prominent section where the Hispanic community or Spanish-speaking public can actually call up for free our hotline and be able to talk to a Spanish-speaking operator; and on top of that, through the computer to be able to also do an online communication asking questions, having them look up if they have any recall and to be in contact. They're able also to sign online to be able to receive information about recalls on their respective vehicles. So that is something that I think NHTSA has done right, is making communication and being able to be in touch with the Hispanic community.

Another question which I think talked in many different ways today is language. We are totally in agreement with what Frank and Violet said and it has to be a Spanish that we all can understand, so I won't dwell on that too much. The one thing I would mention, which I think they also did mention, is that we

highly do not recommend using translation software. You have to have an actual Spanish-speaking person be involved so they have the nuances of what we're saying. Again, the way we do the use of language is important. We try not to be Uncle Sam telling José and Maria Pueblo, "usted tienes que hacer esto," you have to do this. No. We are here to engage, we're here to educate, we're here to save your life. So the use of a friendlier approach is very important.

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Also, respecting the culture and values of our Hispanic community. As everybody has said to me and to all of us, family is -- "familia es lo primero." So it's about making sure that we save their lives and we save our life so we can see them grow and we can all live a long, healthy existence.

So those are some of the aspects that are important to us. We also did find that 72 percent of Hispanics in this country obviously speak Spanish at home. Obviously, for teenagers or people within the 21 to 34 age group, their consumption of media might be in English, so we make sure that they are represented in our PSAs, in other words, that they're Hispanic and again, there's a variety of races within us Hispanics. So we try to make sure that that is represented.

But our Spanish website is also for the older generations who might not speak a fluent English and they can come and learn more. They have become very useful because in every press release, in every consumer alert, we make sure that we put a link to our NHTSA

en Español so both the media and the public can learn more about the issues that they're interested. So that, to me, is a very valuable aspect of NHTSA en Español. Now the one question you all might ask, and everybody has different capabilities, we're blessed at NHTSA Office of Consumer Communications, Consumer Information and Communications, that we have a robust team and we're building a robust team in Spanish.

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So the next big question was, "Do we do this in house or hire a contractor?" We decided that between my 20-some years of experience, a couple of other Spanish speakers who work in adaptation of language and marketing, and then my boss, who is a fluent Spanish speaker, that we would do it internally. And even our digital team was very patient of working with me almost daily in making sure all those pages were done with the important information. And by that, I mean that we created the safety messages, the background information on each of the issues.

Obviously, we cannot translate every report, every research or every data, traffic safety facts that we put out a year because we don't have the bandwidth or the personnel. But when they are mentioned in the Spanish website, there is a little bracket that says "en English" so like that, people are aware. So that's something important to take in account when you're doing this.

And again, I underscore that we did it internally and we are a team that is always on top of those subject matters, which makes it easier for us to adapt and change something in a blink of an

eye. So it is very important that you have an internal team that is committed both to the mission of the agency and to saving lives and working and going the extra mile. Now, one thing that we made sure we do in NHTSA en Español is that it would be an easy access. In other words, you would be able to just add NHTSA en Español and the website would pop up, or you could go to nhtsa.gov in English and then on the right side you can see the change of language, English/Spanish. So that's something that we made it accessible and it's a consumer-friendly and easy-to-navigate website. So let's keep that in mind. So good news is that about a year later, in 2022, we had over a million hits at our NHTSA en Español website, so needless to say, we are very proud of it.

2.0

I'm going to give you a brief synopsis of what we have, which would be the -- sorry -- our main resources that we have. The educational and public service campaigns would be in NHTSA's traffic safety marketing site.

Obviously, we also have the media outreach that we do when it comes to press releases and consumer alerts on subjects that are happening. The social media outreach that we do, we do it for our campaign, so we do target specific ads in Spanish to Spanish-speaking groups of audience or in English, also. We also have found that this is very successful because of striking capabilities that we get offered through paid platforms that we use. And we are constantly looking at ways to improve our social media outreach.

Obviously, the NHTSA safety hotline, which is 1-888-327-4236, is a good source for Spanish-speaking people who want to learn if their cars have a recall or where to find information. Also, the light (ph.) feature in Spanish that is available on NHTSA en Español and all this information would be on the chat at the end of this conversation. And again, NHTSA en Español is a great source for traffic safety information.

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Now, challenges, people talk about challenges, money commitment, technical platform options, Spanish-speaking team that will make it a reality, and then the time and commitment that it does.

Now, key takeaways. These, to me, are interesting and I thought it would be three or four. You have to believe the importance of your lifesaving mission, to start. Know the information and content that you have to offer. Know your audience, their culture, their values. Use plain broadcast language. Make it accessible and easy to navigate.

(6) Know your tools, website, maybe press releases, social media, hotline. And then you need to get buy-in and support from your management leadership and the team that you work. And once you do it, you have to commit to it, evolve with the times and continually maintain and sustain it. More importantly, be authentic and credible and engaging when you are communicating and trying to continue to saving lives of our Hispanic community.

Thank you very much. Thank you, Nicholas.

1 MR. WORRELL: Thank you very much, José, we really appreciate that wealth of information. We're getting a lot of questions 2 3 about where they can find this information, so what we'll do is 4 drop the website in the chat, you provided that so folks can 5 access that, as well. And we're also getting some questions from 6 the panelists about the presentations. Hopefully, I'll get all 7 the presentations from the panelists and I'll drop those on our 8 event page on our website. 9 Without further ado, let's turn it over to Jennifer so she 10 can wrap us up, wrap it up and bring us home. Thank you. 11 (Pause.) 12 MR. WORRELL: Jennifer, I can see your slides but can't hear 13 your voice, you might be still on mute. 14 (Pause.) 15 MR. WORRELL: Still can't hear you yet, Jennifer. I can see 16 your slides, you're good to go. Say something. 17 (Pause.) 18 MS. MAYO: Can you hear me now? 19 MR. WORRELL: Yes, yes, I can hear you. 2.0 MS. MAYO: Okay. Sorry about that. 21 MR. WORRELL: No problem, no problem. 22 MS. MAYO: I was sharing my screen and I could not share 23 anything else. 24 MR. WORRELL: Okay. 25 MS. MAYO: All right. Well, thank you, everyone and thank

you, NTSB, for the opportunity to present today. This is a tough act to follow, after having such great panelists today.

2.0

A bit about me. So I have a very diverse background, I have a -- so I started my career out in public relations and advertising. Then after that, I became an attorney and then recently I got my master's in industrial and organizational psychology.

So with that, I have had a very long and interesting and diverse career, as well. I have worked in -- I have private sector experience, I have worked in advertising and public relations as a creative director, as an attorney. I'm also a professional coach, I've worked in human resources, and I have public sector experience specifically in Puerto Rico and born -- I was born in Puerto Rico, so I am Puerto Rican, so I have a lot of public sector experience as a chief counsel in planning, in environmental issues. I was also inspector general for a while there.

And then I also have federal government experience with the Department of Transportation, I was the assistant chief counsel for the Federal Highway Administration. My colleagues at DOT, I miss them very much. I was also the chief of talent development for the Federal Highway Administration. I worked a little bit with FAA and I am currently with the Department of Homeland Security, specifically with FEMA. So all that to say it was very interesting to me when I got invited to be part of the forum today

because I feel I not only have worked in transportation, but I have seen -- I have worked a lot with Hispanic and Latina and Latino communities, both in Puerto Rico and in the mainland.

2.0

So a bit of a disclaimer. I think the information that I have for you today is a little bit oversimplified in the sense that connecting with Hispanic populations, Hispanic and Latinos, which are not the same, is obviously a very complex proposition which requires careful study, ongoing engagement and authenticity, above all.

Another thing that I think we need to focus on that I'm not going to talk about today, but it is generational differences or even cultural differences within our communities. So, like I think it was Violet who said -- mentioned, you know, we have different generations of Hispanics and Latinos in the United States, so we have -- we might have first generation, second generation, third generation, some speak Spanish, some are much more comfortable in English. So I have grown up with different expectations and different information. So I think that it's very important to also keep in mind when we're trying to connect with our Hispanic communities.

Y por qué, por qué, why? The question of "por qué queremos," engage the Hispanic community in transportation safety initiatives and other initiatives.

So first of all, as others have mentioned, the Hispanic community in the United States is a very diverse and growing

population. They represent, we represent a significant and rapidly growing demographic in many regions. By 2020, Hispanics accounted for approximately 20 percent of the U.S. population and the numbers continue to rise every year. And in fact, I always like to say this, there's an entire U.S. territory with over three million individuals that is sometimes forgotten from the statistics and that is Puerto Rico. We're a U.S. territory and most of the people that live and work here, their main language is Spanish. So it's something that we have to keep in mind when we are -- especially within the federal government, when we're working with Puerto Rico, we have to understand, we have to keep that in mind in order to be able to engage and communicate effectively.

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For example, when I was assistant chief counsel at the Federal Highway Administration, I had to remind -- so we were working on very complex regulations that even for English speakers, English-speaking governments, state governments and local governments, it was difficult for them to understand our regulations and what they needed to do.

So now imagine having a territory like Puerto Rico where they're getting the regulations that they need to follow from the Federal Highway Administration and they're all in English and they have that barrier, they have a language barrier, they have to navigate those waters.

So it was really interesting for me, as assistant chief

counsel, I was usually reminding my colleagues like, you know, if we're going to do a webinar, if we're going to put out like a one-pager or some sort of guidance on how to follow these regulations, it's just really, really important that we have something in Spanish and that we sit down and understand what that means for Spanish-speaking communities.

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Now at FEMA, even more, right? So we're working with disadvantaged communities right after a disaster strikes, so we have to communicate very clearly what it is that they need to do, what steps they need to take to be able to get the assistance that they need and even prepare for disasters, how to prepare for disasters. So I think we're very lucky that FEMA has acknowledged that and we have a lot of -- we have a website and we have a lot of materials in Spanish that help us do that. But yeah, all in all, engaging the population ensures that these initiatives, government initiatives, reach a large and diverse group of people.

The second reason that por qué or the "why" is the disproportionate impact. Hispanic communities often face higher transportation safety risks due to various factors that have been talked about today, including language barriers, limited access to resources, unfamiliarity with local traffic laws, all sorts of reasons. So engaging these communities directly addresses the disparities and promotes safer transportation practices that, in the end, benefits us all.

Cultural relevance. Hispanic communities have different

cultural values and norms that influence behaviors and perceptions of safety. So by understanding and incorporating these elements into transportation safety messages or any other message, really, it becomes more likely that the messages and interventions will resonate with the target audience, leading to an increased compliance and awareness and again, not just for safety, not just for transportation safety, but also when it comes to compliance of different rules and regulations.

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Trust and collaboration. We live in a society, we live together, we have to trust and collaborate with each other, so building the trust of Hispanic communities is essential for overall good communication by actively involving community leaders, organizations, influencers, there's lots of influencers in Spanish nowadays, now that we have TikTok and Instagram and all those things, let's seek out those influencers that speak to the Spanish community and engage them and incorporate some of our messages into their messages. Transportation safety initiatives can benefit from the expertise, the local knowledge, the network that these groups and individuals have within the Hispanic community. Collaborative efforts enhance the credibility and effectiveness of safety messages overall.

The other "why" of positive public health impact. Again, these messages directly impact public health outcomes and Hispanics are a huge part of the population, so engaging these communities helps reduce fatalities, injuries, and it contributes

to the overall improvement in public health and wellbeing. And it also gives them -- and this has been mentioned before today, it empowers these communities to take part in these initiatives and promote safety for all community members.

2.0

And lastly, economic considerations. Safer transportation practices lead to reduced healthcare costs associated with injuries and fatalities, and promoting safe transportation can enhance access to education, employment, and other opportunities for these marginalized communities, which contributes to the overall economic growth and development of our society.

So I think, again, this is a very short list of the "whys," why should we care and why are we doing this, and this is why I'm so happy that NTSB is actually promoting initiatives and webinars like these, because it goes to the "why," it goes to the "why is this important."

So the three real quick takeaways that I think I would end it, again, some of this has already been said today, but I think it's really important, when you're trying to reach the Hispanic and Latino communities, that you are -- that you understand the values related to Hispanic and Latino communities, that we make an actual authentic effort to overcome language barriers, and that we implement engagement strategies like the ones that have been discussed today to make sure that we are being inclusive.

In terms of the cultural values -- and again, some of this has been said already today, but traditionally, Hispanic and

Latino communities have a collectivist orientation as opposed to individualistic orientation, so families are very important, community is very important and your identity is very important, that's why you see all this like Puerto Rico barrah (ph.), Puerto Rico vacenya (ph.) and the Puerto Rican parade and you see our flags everywhere displayed because community and group identity is just really important to us. But the family unit is highly valued, decisions are made and actions are made with considerations for the wellbeing, not of the individuals, but of the entire family unit.

2.0

Community connections are just really, really important, especially for those people that have come from other countries into the United States and they form these close-knit communities because they help each other, they help make sense of the world around them. So these connections are really, really important, so communicating with them, giving them that sense of belonging, that they are part of the solution, that they can be part of the solution to transportation safety and other societal issues that they're dealing with, it's just really, really important.

And this group identity plays a crucial role in shaping their behaviors, their attitudes, decision-making processes, so -- and then to how do we do this, how do we engage, we talk about communities, but how do we engage and how do we recognize them, how do we respect and honor the significance of family and community? It can be done in various ways that have been

mentioned before today, but it can involve incorporated familyoriented messages and activities that emphasize safety and
wellbeing of loved ones, and I'm going to give an example at the
end of my presentation, from Puerto Rico, actually, engaging
community leaders and influencers, like I mentioned before.
Religious organizations are sometimes very important to some
Hispanic communities. So engaging the community in the planning
process and in the implementation of initiatives and explaining
compliance issues is also very, very important.

2.0

Authority, we have mentioned -- I think it was mentioned before, the respect for authority. Authority figures such as elders, community leaders, and maybe sometimes people in positions of power. I know, for example, in Puerto Rico, people -- it's like a love-hate relationship, they say they don't like the government but at the same time there's a sense of the government needs to provide and help and they're seen as thought leaders.

So respect and influence are very big with Hispanic and Latino communities. When a figure or someone is seen as an authority in something, they become a trusted source of information, guidance, leadership, and their recommendations carry weight in the community. So again, engaging these leaders is just really vital to making sure that the message gets across.

Cultural celebrations and traditions. This is a tricky one and I'm going to tell you why. I don't think I've seen anything worse than having a -- looking at a campaign or an ad or

materials, whatever, training materials, even, and seeing like a couple of maracas with a Mexican hat or whatever. I mean, that --when you are talking about cultural celebrations and traditions, it's really important to understand what they are, the significance, the importance and the solemnity that they hold in Hispanic and Latino communities. If done right, it can be a huge asset. If done wrong, it can be a disaster. But incorporating messages, the right messaging into the right event provides additional opportunities to connect, to celebrate the culture and maintain that identity.

2.0

Festivals, like I said, I mentioned the Puerto Rican parade, religious events, having safety booths or displays at cultural events and provide educational materials, interactive activities, those are the sort of things that, if done correctly, I think they're very, very effective.

I used to live in Wheaton, Maryland, if anybody knows the area, it's very -- it's a very Hispanic area and very Hispanic centric. So they used to have -- it was a food festival called the "Taste of Wheaton" and I remember that they used to have booths where different organizations, government organizations, were promoting some of their initiatives, some of their programs, and it was really interesting because they had people from the community sort of engaging and giving their stamp of approval to these initiatives, which was really, really, really helpful and it became part of the celebration and the tradition every year.

And like I said before, it also provides a sense of ownership and pride in practicing, for example, safe transportation habits, because then they make the connection between that and the respect for their traditions and celebrations.

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And then the second takeaway, which has been talked about today, as well, is language barriers and overcoming language barriers, I see three things that I think are important takeaways, they have to do with translation, interpretation, visual communication, and leveraging digital platforms, all of which have been mentioned before today, but translation and interpretation, obviously, Hispanic and Latino communities are mostly comfortable with Spanish and some have very limited English proficiency. So accurate translation and interpretation in services are crucial and again, if done right, it's great. If done wrong, it's a disaster.

I saw something the other day and it made my skin crawl, it was an attempt at translating something, I guess somebody in an agency had to use Google Translate and it was just really, really, really bad. And that just takes away from the message, right?

Like, if you're Hispanic or Latino, if your first language is Spanish and then you read something that makes absolutely no sense, then the whole message is lost.

So accurate translation is really important and this can involve hiring bilingual staff, like in NHTSA, they have their own staff that do it or you can have professional translation services

and consultants to make sure that you're conveying the right message. Bilingual staff also serve an important component within the organization. Like I said, when I was at Federal Highway, it wasn't my job to translate things, but I always was cognizant of that and I always helped in facilitating those communications. If I saw that nobody was doing it, if we had to communicate with Puerto Rico and nobody really had thought about how to communicate during the meeting or a workshop or a training, I made sure that I was taking on that role to effectively communicate the message.

2.0

Also at Federal Highway, when I was in human resources, I made it a mission to hire bilingual staff and I was very intentional about it, both in the internship program, the recent graduate programs, because sometimes these younger Hispanic and Latino staff members were the first to go to college from their -- within their household.

So remember I said before, like elders and leaders, sometimes, you know, they're really respected within the community, but it's also really important when you have a younger person graduate college and it's the first person in that household that graduated from college, it carries a lot of weight and if you are hiring, if you're making intentional decisions to have a diverse workforce, to have a workforce that represents everyone in the United States, then it becomes — they become ambassadors for your messaging and for your agency. So that's also really, really important and I was very intentional in doing

that together with our DEI initiative that we had at Highway.

2.0

Executives in the federal government, that's another issue in terms of Hispanics and Latinos, we need more Hispanics and Latinos in executive SES roles within the government. I am very lucky at FEMA that my director is of Puerto Rican heritage, so she understands, she understands very well, and she has been very intentional in making sure that we have our trainings, our workshops, when we do -- when we have new guidance, that we make sure that we are translating those and offering opportunities for Hispanics and Latinos to understand what it is that we're trying to communicate. So that has been a very good experience at FEMA. And again, this approach of making sure that you are using inclusive language, that you are being inclusive in your hiring, demonstrates that respect for the Hispanic and Latino community.

The other two things in terms of language are using visual communications. Visual communication is so important because it transcends language, right? So if you have good visuals that help Hispanics and Latinos understand and interpret what you're trying to say, family-oriented visuals are great, cultural representation and clear instructional visuals that explain the things very clearly in a visual way, those are really, really important.

When I was at Highway, I remember working with a team that was putting together or was working on the manual on uniform traffic control devices, MUTCD, and MUTCD was really interesting because the first time I saw it, coming from Puerto Rico, working

in D.C., I was like wait, in Puerto Rico we have all these signs but we have them in Spanish and it was a really interesting conversation with the MUTCD folks on, you know, how do we make sure that the signs, the visuals that we're using, transcend language and they're easily understandable to anybody, really.

2.0

And then leveraging digital platforms, that has been talked about before here today, but you know, you can have a really wide reach, language, accessibility, interactive engagement, and those ambassadors, those influencers can also share our safety messages with their social networks, with their friends, with their families, with their communities. So digital platforms have become a really, really, really important way of interacting and making sure that the message can be heard and read in different languages.

The third and last takeaway is how to implement the engagement strategies and again, this is something that has been talked about before, the community outreach, having culturally appropriate messaging and education and training programs.

And being intentional and authentic, to me, needs to be at the center of the strategy. Like Maya Angelou said, "People will forget what you said, people will forget what you did, but people will never forget how you made them feel." So make them feel part of the decision-making process, make them feel that this is something that they want to do by explaining the "why."

Actively engage with local community organizations,

collaborate with the Hispanic-focused associations or advocacy groups. I have worked a lot with LULAC, for example, when I was at Highway I worked with LULAC for some of our messaging, so I encourage everyone to go out there and look for those organizations and for those groups and partner with them to truly connect, because they do have a deep understanding of the needs, the cultural values, the communication preferences, the "why reinvent the wheel." If you partner with the right groups, you can tap into those resources very, very easily.

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And then the second thing is the culturally appropriate messaging, tailoring the message to the context, obviously, enhances the effectiveness and relevance of the campaigns, recognizing the cultural values and language, tone, visual representations, some of the things that we've talked about, incorporating cultural symbols in an appropriate way.

And storytelling. Storytelling and personal narratives, I think, are really, really important in the Hispanic and Latino communities. I think that's why the telenovelas are so famous and everybody watches them just because everybody loves a good story. So utilizing storytelling techniques and personal narratives from these community members so you can convey transportation safety messages, I think, is a really, really, really strong way to connect with the Hispanic and Latino community, sharing real-life experiences and testimonials. And again, I will talk a little bit at the end about a campaign in Puerto Rico that I think is genius

because it incorporates all of these things that we're talking about.

2.0

And education and training programs, bilingual education materials, workshops and training programs. Culturally sensitive training for transportation professionals, so we have bus drivers, taxi drivers, transportation agency staff, let's give them culturally sensitive training so that they know when they encounter Hispanic and Latino customers, so that they know what to expect and how to appropriately communicate with this group.

What else? Interactive and engaging approach, again, having interactive activities, group discussions, real-life scenarios, are a really good way to tell the story and in a very impactful way. So those are three main takeaways.

And I wanted to give you an example of a campaign that I think is genius. It's from Metropistas in Puerto Rico.

Metropistas is the company that manages -- it's a private company that manages our highways and they have this campaign because motorcycle accidents have been on the rise and they're one of the biggest problems that we have in terms of fatalities and injuries in Puerto Rico, and people don't wear their helmets.

So the campaign is called "Dale Casco," which is genius and I'll tell you why in a minute, but the lady that you see here in the picture, she's a real mother and she lost her son to a motorcycle accident. So you see the slogan, you see her saying how the helmet could've saved her son's life, you can see the pain

in her face, I mean, it's a very impactful message. And then you have a very simple graphical representation, which is like motorcycle minus helmet equals suicide. So again, I think very simple, impactful, and the reason why I chose this campaign as a really good example, it's based on a real-life story, it has the storytelling, it has the family component, which is one of the most powerful symbols in our community, the spokesperson is a mother making a plea, saying don't let your passion become my pain. So it's like a mother in pain telling her family, you know, what you do has consequences in this family.

2.0

It is very culturally relevant language, play on words, for Puerto Rico, I mean. So "dale casco" means "think about it," it's slang for "think about it," but casco means helmet, as well. This is a very good play on words, very simple to understand, compelling visuals, like I said, the motorcycle minus helmet equals suicide.

And then they leveraged digital platforms, they have a whole augmented reality campaign around this, where people go to the gas stations and there's a QR code and everyone in Puerto Rico has like three phones, so you scan the QR code and then you get augmented reality, so a lot of people are engaging with the campaign and talking about it.

So again, I think it was very successful because it hit on all of those things that we talked about today regarding engaging the Hispanic and Latino community.

Gracias. Muchas que mas gracias por permitirme presentar hoy. Thank you. I have learned so much today from everyone, I hope you learned a little bit from me and that's all that I have today.

MR. WORRELL: Thank you very much, Jennifer, and thanks to all the panelists. Will the panelists please bring up their cameras for me? We are out of time and I want to apologize for going over, this was supposed to end at 1:45. I know I have a few questions from some of the participants. We're not going to be able to get to them, but if you e-mail me, I will be happy to basically -- at nicholas.worrell@ntsb.gov, I'll be happy to direct those questions to the panelists and we can certainly answer them for you.

The one question that I saw came in a couple times and I will ask before we close out here quickly, is what is the difference between Latinos and Hispanics? That came in a few times, so --

MS. MAYO: I can answer that question.

MR. WORRELL: Go ahead.

2.0

MS. MAYO: So Hispanics generally, we're talking about -- and very broadly, obviously. When we're talking about Hispanics, we're talking about people who speak Spanish. That's Hispanic. Or we have a common language. Or Portugal, it includes Portuguese, as well. So Spanish, Portuguese, those are Hispanic. And then when we're talking about Latinos, we're talking about Latin American, Caribbean, so that's -- they're very similar but

not exactly the same. So people from Spain are considered Hispanos, hispanohablantes, but they're not Latinos.

MR. WORRELL: Okay.

2.0

MS. MAYO: I hope that helped.

MR. WORRELL: Yeah, definitely. Anyone else want to weigh in? Go ahead. Go ahead, José.

MR. UCLÉS: Sorry, I agree with Jennifer.

MR. WORRELL: Awesome, awesome. All right, anyone else? Any last thoughts by the panelists? Like I say again, we're going to -- we have the recording, we'll post it out around next week, you can follow us at NTSB or various social media channels for information on it, but I'll put it out there and make sure everyone that signed up will have it, as well. And like I say, you can e-mail me and I hate not to answer questions, so please e-mail me, nicholas.worrell@ntsb.gov and I'll be happy then to funnel those questions to the panelists so that you can get a correct answer for your questions.

Any last thoughts by the panelists before we go, any last, you know -- Alfonso, let's start with you, any last thoughts?

MR. PERNIA: Sorry. No, just wanted to thank NTSB and you, Nicholas, and please, please, everyone, we're very diverse. So we're not only one, one size does not fit all for Hispanics, so please take that into consideration. That will be my biggest takeout.

MR. WORRELL: Violet.

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MS. MARRERO: There's some really great resources that have been shared here and information and I hope that you tap into the people that are here so that you can further your mission to reach our community effectively and to change behaviors and save lives. And thank you all for your service to our community and thank you for being here and thank you so much, Nicholas, for putting this together and creating a platform for all of us to share this information.

MR. WORRELL: Jennifer.

MS. MAYO: Thank you so much for the invitation, this has been great, I learned a lot, so -- and I'm at your service at FEMA if you ever need anything.

MR. WORRELL: Thank you, thank you.

José.

2.0

MR. UCLÉS: I just want to echo what the other three distinguished panelists have said, this was an incredible experience. You never know what this will be when you walk in and you have an amazing big audience, so we appreciate you including us.

One question that I saw that came, I guess, indirectly to me because of government work, is the difference between an enforcement and a social norming campaign. At NHTSA, we do both because we want to make sure that our Hispanic community does listen and get word ahead of time of the campaigns where there will be enforcement involved to keep everyone safe.

So for example, one quick one will be distracted driving. "U Drive. U Text. U Pay." Obviously, this, in Spanish, they're a little bit different because we make it culturally relevant. But like in the social aspect of or social norming would be one call, one text can wreck your life. So that's one way we have, as obligatory and the money that Congress gives us, we have to do the work and put out the materials and the campaign and the PSAs for both aspects so we are sure that all of you, our Hispanic community, is safe and everybody in the country. Thank you.

MR. WORRELL: All right. Again, thank you all, a round of applause to the panelists, we really appreciate you all taking the time, and I hope that this is one of many conversations to reach the underserved communities, the Hispanic community, one of many, you know, to come and that we might more intentionally and authentically engage with these audiences because they're a part of us. So again, thank you and you all have a blessed day and I apologize again for going over my time. Thank you, all.

(Whereupon, at 2:55 p.m., the webinar concluded.)

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This is to certify that the attached proceeding before the

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IN THE MATTER OF: NTSB WEBINAR: COMMUNICATING AND

CONNECTING SAFETY MESSAGES TO

HISPANIC COMMUNITIES

PLACE: via videoconference

DATE: June 8, 2023

was held according to the record, and that this is the original, complete, true and accurate transcript which has been transcribed to the best of my skill and ability.

David A. Martini

Dans S. Menter

Transcriber