



**NTSB** National Transportation Safety Board

**Reducing Risk**

**While**

**Improving Productivity**

**in**

**Complex Industries**

Presentation to:

USC (ISE 370L)

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# The Contrast

## - Conventional Wisdom:

Improvements that reduce risk usually  
*also reduce productivity*

## - Lesson Learned from Proactive Aviation Safety Programs:

Risk can be reduced in a way that also results in  
*immediate productivity improvements*



# Process Plus Fuel Creates A Win-Win



# Outline

- **The Context**
- **Importance of “System Think”**
- **Importance of Better Information**
- **Safety Benefits**
- **Productivity Benefits**
- **Aviation Successes and Failures**
- **Roles of Leadership and Regulator**



# The Context: Increasing Complexity

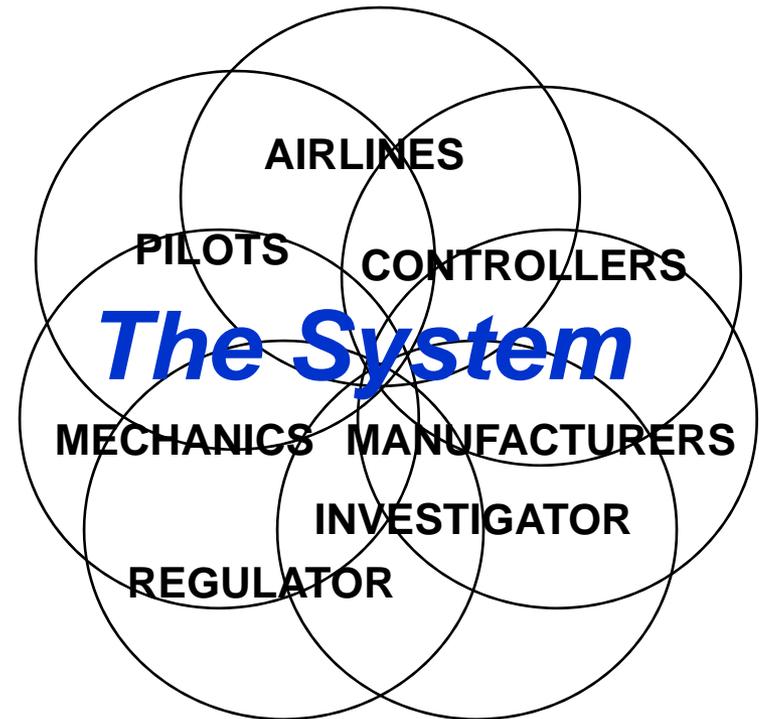
- **More System**

  - *Interdependencies*

    - Large, complex, interactive system
    - Often tightly coupled
    - Hi-tech components
    - Continuous innovation
    - Ongoing evolution

- **Safety Issues Are More Likely to Involve**

  - *Interactions Between Parts of the System*



# Effects of Increasing Complexity:

## **More** “Human Error” Because

- **System More Likely to be Error Prone**
- **Operators More Likely to Encounter Unanticipated Situations**
- **Operators More Likely to Encounter Situations in Which “By the Book” May Not Be Optimal (“workarounds”)**



# The Result:

## Front-Line Staff Who Are

- Highly Trained
- Competent
- Experienced,
- Trying to Do the Right Thing, and
- Proud of Doing It Well

. . . Yet They Still Commit

**Inadvertent  
Human Errors**



# When Things Go Wrong

## How It Is Now . . .

You are highly trained

*and*

If you did as trained, you  
would not make mistakes

*so*

You weren't careful enough

*so*

You should be **PUNISHED!**

## How It Should Be . . .

You are human

*and*

Humans make mistakes

*so*

Let's *also* explore why the  
system allowed, or failed to  
accommodate, your mistake

*and*

Let's **IMPROVE THE SYSTEM!**

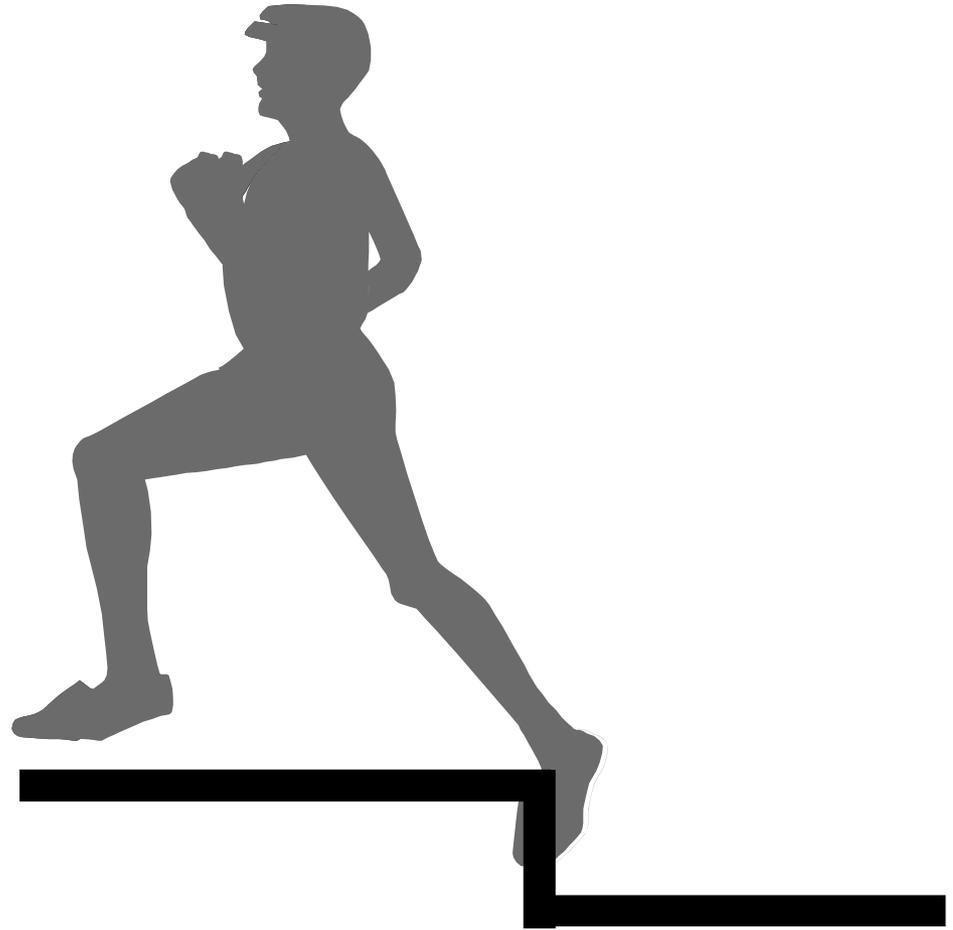


# Fix the Person or the System?

Is the **Person**  
*Clumsy?*

Or Is the  
Problem . . .

The ***Step???***



# **Enhance Understanding of Person/System Interactions By:**

- Collecting,**
- Analyzing, and**
- Sharing**

# **Information**



# Objectives:

## Make the System

*(a) Less  
Error Prone*

and

*(b) More  
Error Tolerant*

# The Health Care Industry

## *To Err Is Human:*

### *Building a Safer Health System*

**“The focus must shift from blaming individuals for past errors to a focus on preventing future errors by designing safety into the system.”**

**Institute of Medicine, Committee on Quality of Health Care in America, 1999**



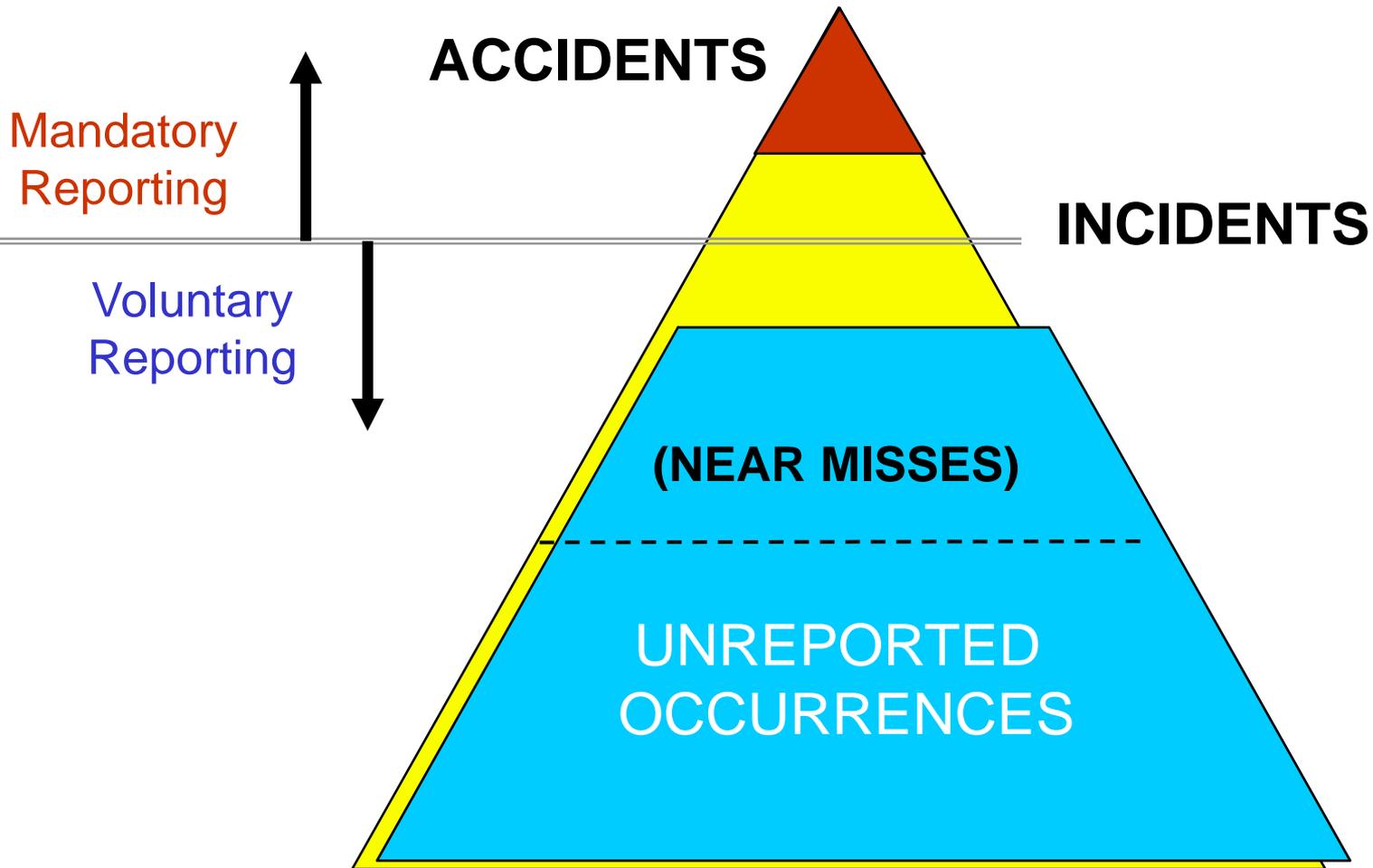
# Current System Data Flow

*Most Data  
Lost Forever*



**Currently Only a Minute  
Portion of Data is  
Collected and Analyzed**

# Heinrich Pyramid



# **Major Source of Information: Hands-On “Front-Line” Employees**

## **“We Knew About That Problem”**

***(and we knew it might hurt  
someone sooner or later)***



# **Legal Concerns That Discourage Collection, Analysis, and Sharing**

- **Public Disclosure**
- **Job Sanctions and/or Enforcement**
- **Criminal Sanctions**
- **Civil Litigation**



# Typical “Cultural” Barrier



**CEO**

**“Safety First”**

**Middle  
Management**



**“Production First”**

**Front-Line  
Employees**



**“Please the Boss  
First...  
THEN Consider Safety?”**

# Next Challenge



**Legal/Cultural Issues**

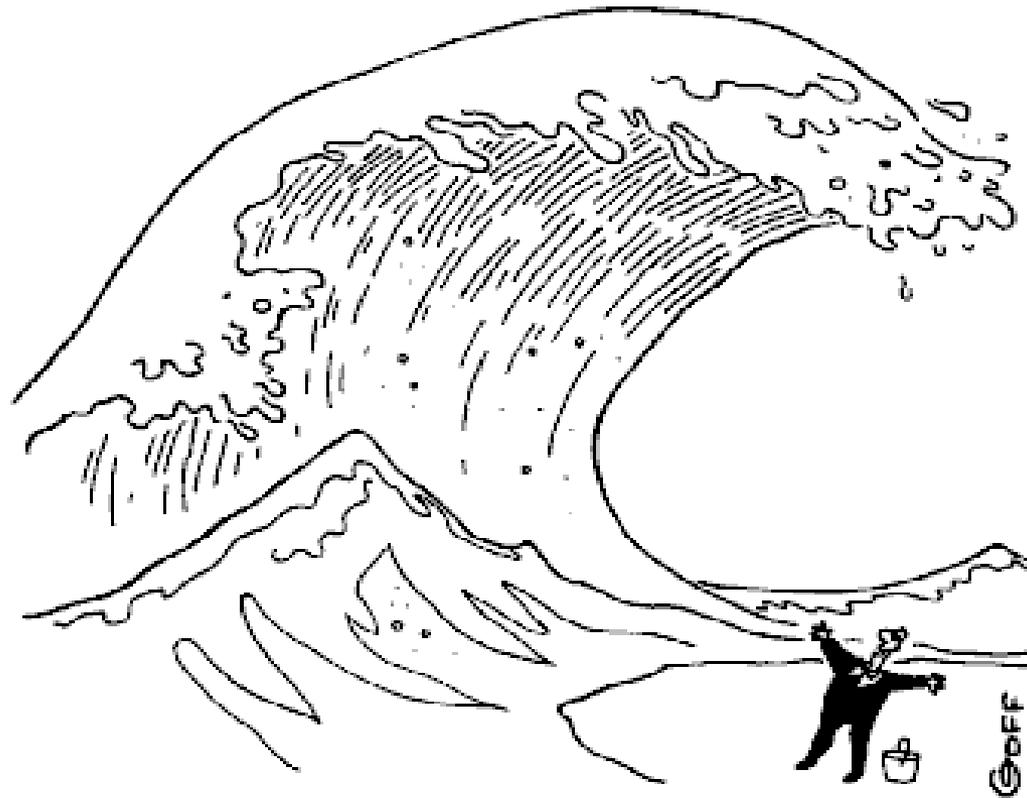
**Improved Analytical Tools**

*As we begin to get over the first hurdle, we must start working on the next one . . .*



# Information Overload

© 1996 Ted Goff



"EUREKA! MORE INFORMATION!"

# From Data to Information

*Tools and processes to convert large quantities of data into useful information*

## Data Sources

Info from front line staff and other sources

**DATA**



**Analysts**

**USEFUL**

**INFORMATION**

## Smart Decisions

- Identify issues
- **PRIORITIZE!!!**
- Develop solutions
- Evaluate interventions

**Tools**



**Processes**



# Aviation Success Story

**65% Decrease** in Fatal Accident Rate,  
1997 - 2007

largely because of

***System Think***

fueled by

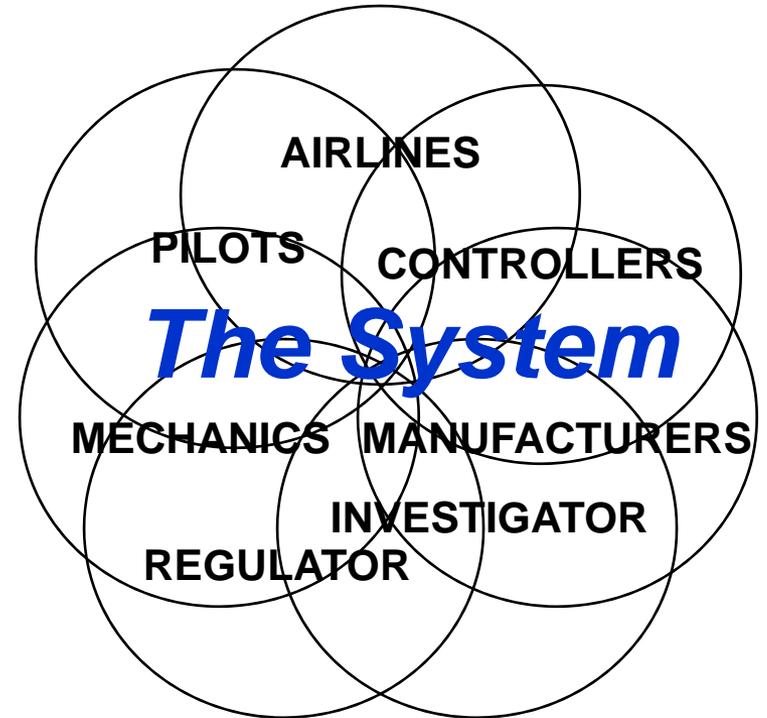
***Proactive Safety  
Information Programs***

P.S. Aviation was already considered **VERY SAFE** in 1997!!



# Aviation “System Think” Success

- Engage All Participants In Identifying Problems and Developing and Evaluating Remedies
- Airlines
- Manufacturers
  - *With the systemwide effort*
  - *With their own end users*
- Air Traffic Organizations
- Labor
  - *Pilots*
  - *Mechanics*
  - *Air traffic controllers*
- Regulator(s) [Query: Investigator(s)?]



# Applicability of “System” Success:

- **Entire Industry**
- **Company (Some or All)**
- **Type of Activity**
- **Facility**
- **Team**



# Manufacturer “System Think” Success

**Aircraft Manufacturers are Increasingly Seeking Input, Throughout the Design Process, From**

- ***Pilots*** (**User Friendly**)
- ***Mechanics*** (**Maintenance Friendly**)
- ***Air Traffic Services*** (**System Friendly**)



# Major Paradigm Shift

- **Old: The regulator identifies a problem, develops solutions**
  - Industry skeptical of regulator’s understanding of the problem
  - Industry fights regulator’s solution and/or implements it begrudgingly
- **New: Collaborative “System Think”**
  - Industry involved in indentifying problem
  - Industry “buy-in” re solution because everyone had input, everyone’s interests considered
  - Prompt and willing implementation
  - Solution probably more effective and efficient
  - Unintended consequences much less likely



# Challenges of Collaboration

- Requires all to be willing, in their enlightened self-interest, to leave their “comfort zone” and think of the System
- Not a democracy
  - Regulator must regulate
- Regulator probably not welcome
- Labor/Management issues between some participants
- Participants are potential co-defendants

TRUST



# Failure: Inadequate “System Think”

- 1995 – Cali, Colombia
- Risk Factors
  - *Night*
  - *Airport in Deep Valley*
  - *No Ground Radar*
  - *Airborne Terrain Alerting Limited to “Look-Down”*
  - *Last Minute Change in Approach*
    - *More rapid descent (throttles idle, spoilers)*
    - *Hurried reprogramming*
- Navigation Radio Ambiguity
- Spoilers Do Not Retract With Power



# Recommended Remedies Include:

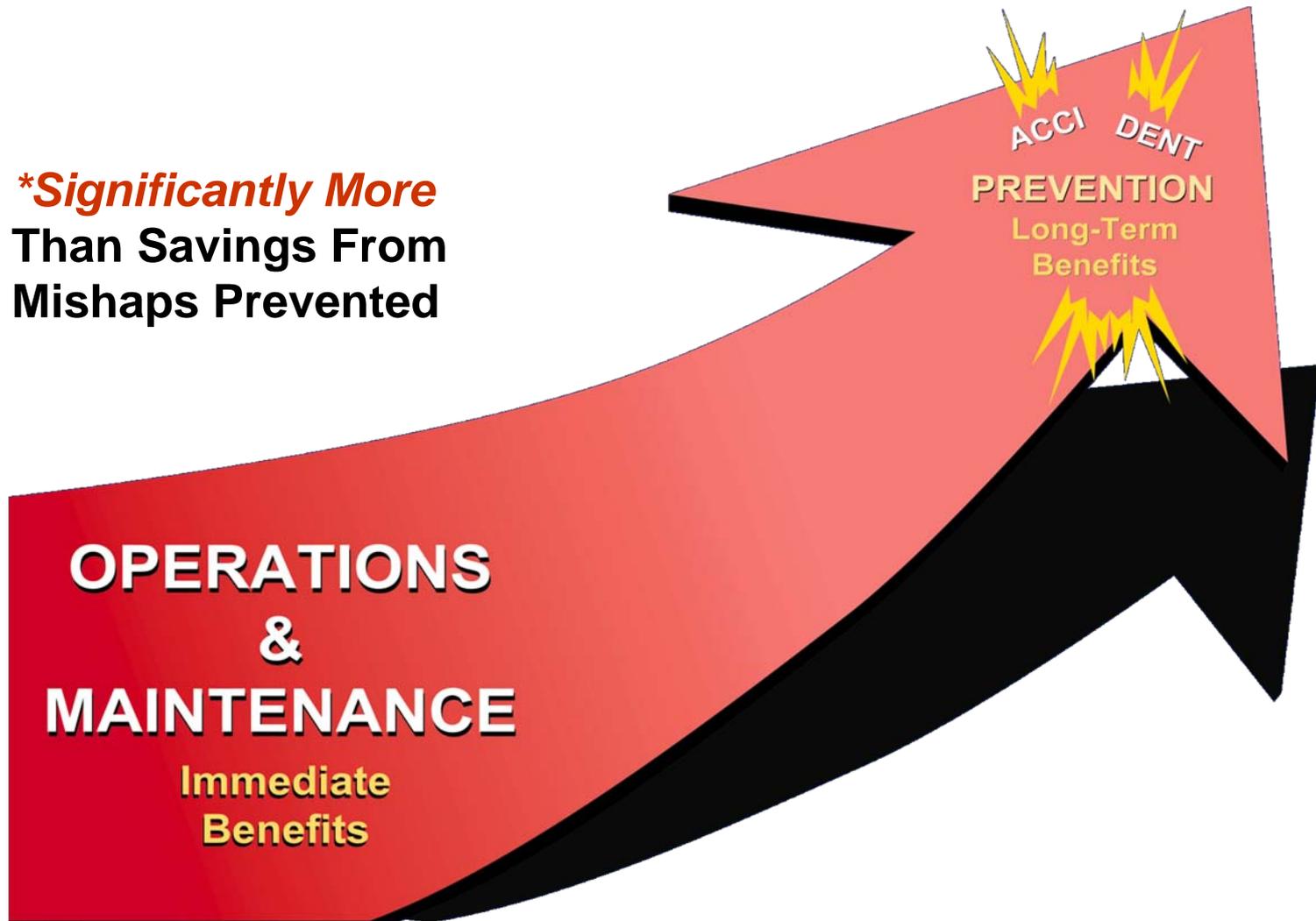
- **Operational**
  - *Caution Re Last Minute Changes to the Approach*
- **Aircraft/Avionics**
  - **Enhanced Ground Proximity Warning System**
  - **Spoilers That Retract With Max Power**
  - **Require Confirmation of Non-Obvious Changes**
  - **Unused or Passed Waypoints Remain In View**
- **Infrastructure**
  - **Three-Letter Navigational Radio Identifiers**
  - **Ground-Based Radar**
  - **Improved Reporting of, and Acting Upon, Safety Issues**

**Note:** *All but one of these eight remedies address system issues*



# Major Benefit: Savings\*

*\*Significantly More*  
Than Savings From  
Mishaps Prevented



# **Not Only Improved Safety, But Improved Productivity, Too**

- **Ground Proximity Warning System**
  - **S: *Reduced warning system complacency***
  - **P: *Reduced unnecessary missed approaches, saved workload, time, and fuel***
- **Flap Overspeed**
  - **S: *No more potentially compromised airplanes***
  - **P: *Significantly reduced need to take airplanes off line for **VERY EXPENSIVE (!!) disassembly, inspection, repair, and reassembly*****



**But Then . . .**

**Why Are We**

**So Jaded in The Belief That**

***Improving Safety***

***Will Probably***

***Hurt The Bottom Line??***



# Costly Result\$ Of Safety Improvements Poorly Done

## Safety *Poorly* Done

1. Punish/re-train operator
  - *Poor workforce morale*
  - *Poor labor-management relations*
  - *Labor reluctant to tell management what's wrong*
  - *Retraining/learning curve of new employee if "perpetrator" moved/fired*
  - *Adverse impacts of equipment design ignored, problem may recur because manufacturers are not involved in improvement process*
  - *Adverse impacts of procedures ignored, problem may recur because procedure originators (management and/or regulator) are not involved in improvement process*

## Safety *Well* Done

Look beyond operator,  
also consider system  
issues

# Costly Result\$ Of Safety Poorly Done (con't)

## Safety *Poorly* Done

### 2. Management decides remedies unilaterally

- *Problem may not be fixed*
- *Remedy may not be most effective, may generate other problems*
- *Remedy may not be most cost effective, may reduce productivity*
- *Reluctance to develop/implement remedies due to past remedy failures*
- *Remedies less likely to address multiple problems*

### 3. Remedies based upon instinct, gut feeling

- *Same costly results as No. 2, above*

## Safety *Well* Done

Apply “System Think,” *with workers*, to identify and solve problems

Remedies based upon evidence (including info from front-line workers)

# Costly Result\$ Of Safety Poorly Done (con't)

## Safety *Poorly* Done

4. Implementation is last step

- *No measure of how well remedy worked (until next mishap)*
- *No measure of unintended consequences (until something else goes wrong)*

## Safety *Well* Done

Evaluation after implementation

## Conclusion: Is Safety Good Business?

- *Safety implemented poorly can be **very costly (and ineffective)***
- *Safety implemented well, in addition to improving safety more effectively, can also **create benefits greater than the costs***



# The Role of Leadership

- Demonstrate Safety Commitment . . .

***But Acknowledge That Mistakes Will Happen***

- Include “Us” (e.g., System) Issues,  
Not Just “You” (e.g., Training) Issues

- **Make Safety a Middle Management Metric**

- Engage Labor Early

- Include the **System** --

**Manufacturers, Operators, Regulator(s), and Others**

- Encourage and Facilitate Reporting

- Provide **Feedback**

- Provide Adequate **Resources**

- **Follow Through** With Action



Thank You!!!



*Questions?*