



National Transportation Safety Board

Washington, DC 20594

Safety Recommendation

Date: April 28, 2014

In reply refer to: M-14-1 through -5

Admiral Robert J. Papp, Jr.
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On April 8, 2014, the NTSB adopted its report concerning the January 9, 2013, allision of the passenger ferry *Seastreak Wall Street* with Pier 11 in lower Manhattan, New York City.¹ Additional information about this accident and the resulting recommendations may be found in the report of the investigation, which can be accessed at our website, <http://www.nts.gov>, under report number DCA13MM005.

As a result of this investigation, the NTSB reclassified Safety Recommendations M-10-5, M-10-6, and M-12-3 and issued 10 new recommendations, including three to Seastreak LLC, two to Scana Mar-El AS, and the following five recommendations to the United States Coast Guard:

M-14-1

Develop and implement human factors standards for the design of critical vessel controls for US-flag ships to include clearly identifiable and understandable audible alerts and displays indicating which mode is engaged.

M-14-2

Distribute the National Transportation Safety Board safety alert outlining the circumstances of this accident to warn passenger vessel operators of the need to control passenger access to stairwells while performing maneuvers such as docking and undocking.

¹ *Allision of the Passenger Ferry Seastreak Wall Street with Pier 11, lower Manhattan, New York, New York, January 9, 2013*, NTSB/MAR-14-01 (Washington, DC: National Transportation Safety Board, 2014)

M-14-3

Require installation of voyage data recorders that meet the International Maritime Organization's performance standard for voyage data recorders on new ferry vessels subject to 46 *Code of Federal Regulations* Subchapters H and K.

M-14-4

Require installation of voyage data recorders that meet the International Maritime Organization's performance standard for simplified voyage data recorders on existing ferry vessels subject to 46 *Code of Federal Regulations* Subchapters H and K.

M-14-5

Develop a US voyage data recorder standard for ferry vessels subject to 46 *Code of Federal Regulations* Subchapter T and require the installation of such equipment where technically feasible.

The NTSB also reclassified three previously issued recommendations to the United States Coast Guard.

The following two recommendations are superseded by Safety Recommendations M-14-3 through M-14-5 and are now classified "Closed—Unacceptable Action/Superseded":

M-10-5

Require installation of voyage data recorders that meet the international performance standard on new ferry vessels.

M-10-6

Require installation of voyage data recorders on all ferry vessels that will record, at a minimum, the video, audio, and parametric data specified in the International Maritime Organization's performance standard for simplified voyage data recorders.

The following recommendation, previously classified "Open—Acceptable Response," is reclassified "Open—Unacceptable Response":

M-12-3

Require all operators of US flag passenger vessels to implement safety management systems, taking into account the characteristics, methods of operation, and nature of service of these vessels, and, with respect to ferries, the sizes of the ferry systems within which the vessels operate.

These safety recommendations are derived from the NTSB's investigation and are consistent with the evidence we found and the analysis we performed. Chairman HERSMAN, Vice Chairman HART, and Members SUMWALT, ROSEKIND, and WEENER concurred in these recommendations.

The NTSB is vitally interested in these recommendations because they are designed to prevent accidents and save lives. We would appreciate receiving a response from you within 90 days detailing the actions you have taken or intend to take to implement them. When replying, please refer to the safety recommendations by number. We encourage you to submit your response electronically to correspondence@ntsb.gov.

[Original Signed]

By: Christopher A. Hart,
Acting Chairman

Enclosure

cc: Barbara McCann, Director
Office of Safety, Energy, and
Environment
Office of the Under Secretary for Policy